SARNIA CITY COUNCIL

March 25, 2019
2:30pm
COUNCIL CHAMBERS, CITY HALL
SARNIA, ONTARIO

SPECIAL MEETING
AGENDA

Page

PRESENTATION

3 - 19

1. Parks, Recreation and Culture Master Plan
   Presented by: Tim Dobbie, Tim L. Dobbie Consulting Ltd;
   Fred Galloway, FJG Management and Planning
   Consultants; and Steve Wever, GSP Group
PARKS, RECREATION AND CULTURE MASTER PLANNING PROCESS

Phase 1
Situational Analysis Report

Phase 2
Draft Parks, Recreation and Culture Master Plan

Phase 3
Parks, Recreation and Culture Master Plan Finalization
MASTER PLAN GOALS

▪ To **recommend policy frameworks and servicing strategies** that will direct the planning delivery and evaluation of Sarnia’s Parks, Recreation and Culture Services for the next ten to fifteen years.

▪ To create the **framework for community engagement, leadership and accountability** in contributing to the **planning, delivery and evaluation** of Sarnia’s Parks, Recreation and Culture Services.

▪ To recommend the primary **roles, responsibilities and contributions** in the **planning, delivery and evaluation** of Sarnia’s Parks, Recreation and Culture Services.

▪ To **identify specific parks, recreation and culture service initiatives** that respond to evolving service delivery organizational capacities, market and facility perspectives, and resident needs.

▪ To ensure Sarnia’s Parks, Recreation and Culture Services planning, development and evaluation activities align and integrate with City **strategic priorities, tourism opportunities and economic development goals**.

▪ To provide an **implementation plan and strategies** that will guide community collaboration and development, decisions-making and service delivery strategies over the life of the Master Plan.
SERVICE DELIVERY POLICIES

- Parks, Recreation and Culture Services Strategic Policy Framework
- Parks and Recreation Department Roles
- Community and Volunteer Capacity Development
- Capital Financial and Funding Initiatives
- User Fees
- Policy Development Initiative
- Data Collection, Analysis, Evaluation and Performance Measurement Program
- Partnerships / Joint Ventures
- Individual Participation Financial Support
- Facilities Project Development
- Multi-Use / Multi-Partner Facility Development / Community Hubs
- Tourism Integration
PARKS, OPEN SPACE AND TRAILS
POLICIES AND STRATEGIES

- New Parkland Classification System & Acquisition Framework
- Parks Design & Development Guidelines and Parks Rehabilitation & Renewal
- Park Operations & Urban Forest Management
- Parks Programming & Use
- Sports Fields
- Playgrounds and Multi-Use Courts
- New & Other Outdoor Recreation Facilities
- Community Trails
RECOMMENDATIONS 4.2 & 4.6 – PARKS RENEWAL, NEW PARKS & OUTDOOR FACILITIES DEVELOPMENT

- **Renewal/rehabilitation of existing parks** – park signs, pathways/loops, shade/shelter, washrooms where needed, seating/benches/tables, accessibility improvements, community gardens, naturalization areas, winter activities (e.g. tobogganing); consolidation of surplus parkettes

- **New parks development** – up to 2 new Community Parks and 5 to 7 Neighbourhood Parks or parkettes with new development in planned growth areas

- **Sports Fields** – field house at Norm Perry Memorial Park, lighting/field upgrades where needed for increased capacity, consolidation/re-purposing of old and unused single fields/ball diamonds

- **Playgrounds** – accessible play equipment (9 park locations identified), replacement of old play equipment or re-purposing/new features, based on Community Partnership & Funding initiative
### RECOMMENDATIONS 4.2 & 4.6 – PARKS RENEWAL, NEW PARKS & OUTDOOR FACILITIES DEVELOPMENT

- **Multi-use Courts** – re-purposing of old tennis courts, new multi-use/basketball courts, pickleball

- **Splash Pads** – up to 3 new locations including Agincourt Park or Newton Park (north), Germain Park (central), future Community Park (east)

- **Skateparks / BMX** – improvements to Harry Turnbull Skate Park (Sarnia Bowls) and Tecumseh Park skatepark facilities, plan for new skatepark location in future Community Park (east)

- **Dog Parks / leash-free** – consider additional location(s) as leash-free dog area or dedicated walking trail over the longer term

- **Community Trails** – implement Active Transportation Strategy (planned bike lanes and other on-road and off-road pedestrian and cycling routes), access points/gateways and trailheads, signage
RECREATION AND CULTURE PROGRAMS

Recreation Services
Culture Services
Festivals & Special Events
**RECOMMENDATION 5.4 – RECREATION FACILITIES ASSET MANAGEMENT PLAN**

That the City of Sarnia undertake a detailed, fifteen year Recreation Facilities Asset Management Plan that:

- Identifies specific facility systems replacement and building renewal requirements on an annualized basis across the asset mix as a basis to fund capital re-investment.
- Integrates with Recommendation 4.3 related to parks, urban forest / trees, community trails and related outdoor fields and facilities.
- Ensures maximizing energy and operational efficiencies, enhanced programming supports and current and future accessibility requirements.
- Recognizes the increasing compliance requirements for health and safety, risk management and related perspectives.
- Supports facility and venue renewal required to enhance functionality as programs and services needs change and evolve.
RECOMMENDATION 5.5 – ARENAS AND FUTURE INDOOR SOCCER / MULTI-USE FACILITY

That the City of Sarnia sustain its current operating arenas and support for ice activities, dry land sports, events and related uses, and consider expanding public skating and related non-programmed activities as feasible in the arenas, and where possible, consolidate day time, Monday to Friday ice use in fewer facilities.

That the City of Sarnia initiate a long term feasibility planning / business plan process for a potential new recreation complex in the eastern area of the City, aligned with population growth and user trends, that could incorporate multi-use community spaces, gymnasium, twin pad arena, outdoor sports fields, indoor walking track and related elements.
That the City of Sarnia, in partnership with community soccer and other community service or recreation/sport organizations, undertake an exploratory feasibility assessment for redeveloping Germain Arena as a possible indoor soccer/multi-use facility, integrated with a possible municipal gymnasium venue as outlined in Recommendation 5.7. This initiative would need to consider:

- The feasibility of raising the roof/ceiling height, and the revamping of the interior space to support soccer and related activities versus partial demolition of the existing facility and constructing either a new structure or a domed indoor field surface, as well as its multi-use potential.

- The capital and operating costs needed to support the facility-based initiative and alternatives being assessed.

- The role of community soccer, other community service provider and private organizations in the possible uses, fundraising, operations and programming of this facility.

- Potential demand levels, and whether broader regional partnerships are available as the only dedicated indoor soccer/multi-use facility within the County of Lambton and related to possible connectivity to a gymnasium venue.
**RECOMMENDATION 5.6 – MUNICIPAL GYMNASIUM AND COMMUNITY CENTRES**

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<th>Recommendation</th>
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<td>That the City of Sarnia, through the Parks and Recreation Department, ensures that reciprocal agreements are in place with both local school boards and Lambton College, and actively facilitate where feasible, community organizations access to school and College gymnasiums and related recreational facilities in support of their programs and services.</td>
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<td>That the City of Sarnia undertake a feasibility study / business plan for the development of a possible gymnasium at the Strangway Centre or within the German Arena Repurposing Project to enhance both older adult and community-based programs and services, considering the development of a double gymnasium with ancillary services and support areas using the Business Plan template in Section 3 of the Master Plan.</td>
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That the City of Sarnia explore the potential for Camp Saradeca to be enhanced to support additional recreation, culture, educational and other programs by the City and community service providers.

That the City of Sarnia not pursue the development of standalone community centres, but continue the operation of community centres and aligned spaces on an integrated basis with arenas and other multi-use facilities.
RECOMMENDATION 5.7 – AQUATICS FACILITIES

That the City of Sarnia promote public access to and sustain its relationships with the Sarnia-Lambton YMCA for indoor aquatic services, but ensure there is an annual review of the funding support provided in terms of the community benefits being realized.

That the City of Sarnia decommission the Jackson Outdoor Pool with the City, undertaking the development of up to three community splash pads over the next ten years in the north and west areas of City as outlined in Section 4 of the Master Plan.

That the City of Sarnia actively work with the Pathway Centre and promote participation to maximize community use of their indoor warm water pool, especially for younger participants, older adults and those who have disabilities, through direct or potentially partner-based programming.

That the City of Sarnia monitor the future reuse of the Sarnia Collegiate of Institute and Technical School site as it moves forward post closure, and engage in possible discussions with the current or future owners on the viability / potential to sustain the indoor pool with opportunities for public use.
RECOMMENDATION 5.8 – BEER GARDEN AND WATERFRONT ANIMATION

That the City of Sarnia request a detailed Business Plan from the sponsors of a potential Beer Garden on the St. Clair Waterfront that assesses and offers the following information and proposal components:

- Enhanced programming and cultural services engagement.
- Profiles the market opportunities, operating plan and sponsor’s rationale.
- Assesses alternative locations within the park.
- Provides sustainability, risk management, regulatory compliance and related plans and assurances.
- Identification and analysis overall of community, sponsoring organization benefits and City revenue potential.

That if an acceptable and innovative proposal is received with all compliance and benefit requirements met, the City of Sarnia consider approval of such an initiative.

That the City of Sarnia actively work with sponsors, community organizations and others to develop a strategy to enhance the four season animation of Centennial Park and the St. Clair River Waterfront.
That the City of Sarnia continue the utilization of partnership-based facility development and operating agreements for purpose-built / primarily single purpose user facilities, consistent with the City’s role and responsibilities outlined in the Master Plan Policies in Section 3.0, particularly in regards to Recommendation 3.9, while always ensuring maximizing facility / venue use and community access whenever available.